Nature of corruption in the public procurement in Hungary

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Prospects for figthing corruption in post-socialist countries

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Contents

Objectives of FME research

To review the facts and opinions To value the chance and results To examine the process internationally

II. Scope of FME research

Number of institutions Structure of institutions Types of public procurements

III. The importance of public procurement in Hungary

Size and development of the public procurement market

Number of processes Structure of processes

1.

IV. The measures of anticorruption fights International embodying Legislation and rule-making

V. Main conclusions, recommendations

Objectives of FME research

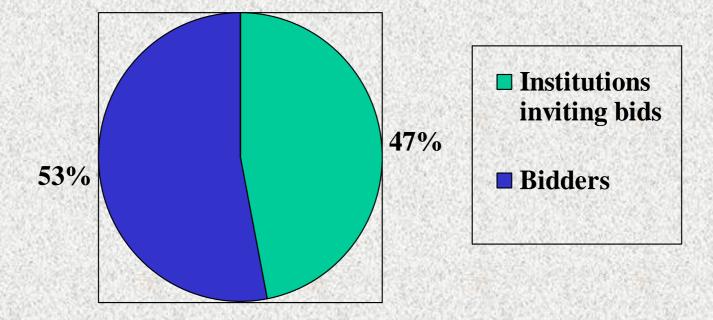
- to review the different facts and opinions in connection of setting a limit to reducing corruption in the public procurement procedure
- to value the chance of developing the anti-corruption practice in it
- to examine how openness, equal opportunities, transparency, clarity and efficiency are enforced both by institutions inviting tenders and bidders

Scope of FME research

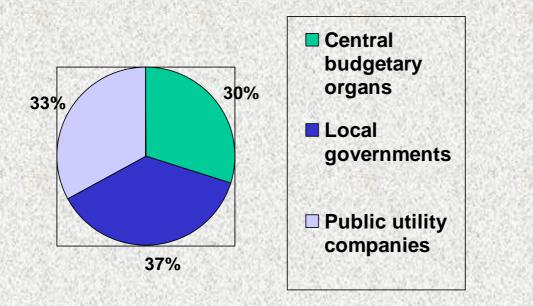
57 institutions /companies were interviewed:

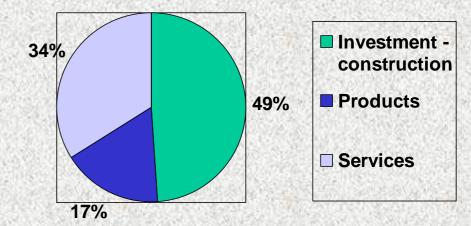
- Institutions inviting bids: 47%, bidders: 53%;
- 30% of the institutions inviting bids represented the central budgetary organs and their respective institutions, whereas 37% and 33% represented local governments as well as public utility and state-owned companies, respectively;
- Roughly 45% of bidders were SMEs:
- 49%: investment -construction,
- 17%: products (within products: healthcare products: 21%, IT products: 28%),
- 34%: services (within services: construction: 35%, public utility companies: 20%).

Proportion of institutions / companies I.



Proportion of institutions / companies II.





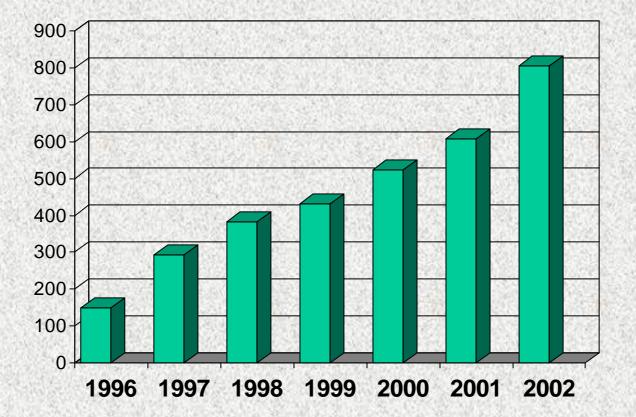
The importance of public procurement market in Hungary

- ★ the value of public procurements has significantly raised from HUF 100 billion in 1996 to 800 billion (3,3 billion €) in 2002;
- in 2002 about 1/5 of the budget expenditure was realised by public procurement;

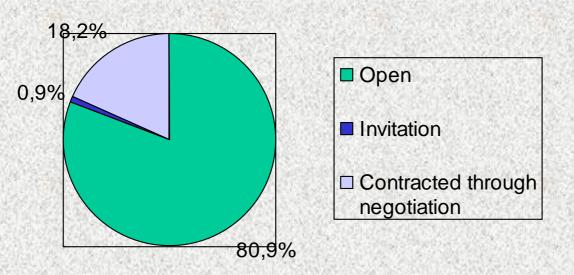
 \times nearly 80% of all 4,242 procedures were open bids, 20% were contracted through negotiations in 2002;

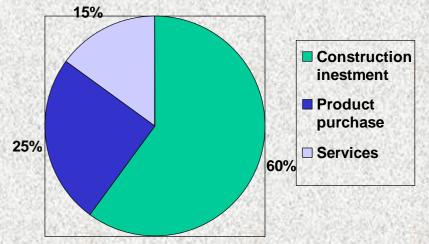
 \times concerning the subject of tenders: 60% of them were construction investments, 25% were made as product purchase and 15% included services in 2002.

The value of public procurements



Proportion of public procurement processes





Hungary's international embodying

- Participation in UN General Anti-Corruption Program:
 - Memorandum of Understanding on Anti-corruption Policy, 1999
 - Project agreement to prevent, reveal and eliminate corruption, and promote transparency and accountability in the framework of Global Program Against Corruption, 2000
- OECD Convention on Combating Bribery of Foreign Public Officials, 1998
- Strasbourg Convention on Investigating Issues Resulting from Crimes and of Money Laundering, 1990
- Council of Europe Criminal Law Convention on Corruption, 1999
- Council of Europe Civil Law Convention on Corruption, 2003
- member of the Group of States Against Corruption (GRECO)

Legislation and rule-making 1.

- The measures taken between 1998-2002 : Public Procurement Act (1995) was modified, the bill on property claim for civil servants was elaborated and bribery was listed as higher penalty crime.
- In the Accession Partnership signed in 1999 Hungarian government approved a decree concerning the national strategy against corruption in March 2001.
- In May 2002 the new government in power announced a program on transparency in public life.

Legislation and rule-making 2.

- Criminal Code was harmonized with the international agreements and EU requirements
- Regulations related to briberies were significantly modified in 2001
- Act Against Money Laundering, 2001
- Transparency law: the so called "glass pocket" legal package, 2003

Main conclusions, recommendations

- The international situation and Hungary Transparency International
- The role of MEDIA
- The weaknesses of the public procurement process
- The effectiveness of anticorruption fights
- The methods have changed

The law of "glass-pocket"

- Can you make rules for every step of life?
- Can you create effectivity and control parallelly?
- What does the clean procurement cost?



Results?

- YOU CAN WIN A LOT OF BATTLES...
- ...BUT HOW COULD YOU WIN THE WAR???



Thank you for your attention!